

## **REQUEST FOR PROPOSALS # 11-695**

## **FOR**

## MUNICIPAL SOLID WASTE MANAGEMENT SERVICES

## **FOR**

## THE CITY OF GREENSBORO, NC



ISSUED BY: CITY OF GREENSBORO, NC 300 W. Washington Street Greensboro, NC 27402

January 13, 2011

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### SECTION 1- INTRODUCTION AND BACKGROUND INFORMATION

## 1.1 Purpose of the RFP

The purpose of this Request for Proposal (RFP) is to solicit the interest of the private sector in working with the City of Greensboro (City) on the continued development of a long-term sustainable municipal solid waste management program that will address management of the City's waste in an environmentally sound, economically viable and socially acceptable manner. The City Council has expressed the need for due diligence in understanding the options available and the best approach to leverage the City's assets with minimal impact to surrounding communities.

It is the City Council's responsibility to provide for the management of municipal solid waste collected from the citizens of Greensboro. In pursuing this service from the private sector, the Council must determine that the selected Contractor has the necessary qualifications, facilities, equipment, staffing and financial resources to respond without interruption. The reliability of the Contractor to provide the required services while meeting the financial and environmental goals of the Council is necessary for the health, safety and convenience of the public. In order to address these concerns, the Council is requesting proposals in a formatted and structured method to allow for the verification of those Contractors which can successfully and economically meet the City's requirements.

## 1.2 Scope of Services Being Solicited

To reach the goals identified above, the City Council will entertain proposals from the private sector which will enhance the City's current Solid Waste Management Program. The service area (region from which waste will be received) is limited to waste generated from within Guilford County. The proposals must provide for a Master Plan outlining the project approach which addresses the following components.

- Transition from the current contract for out-of-county waste disposal. The current contracts for hauling and disposal expire in 2011 and the Contractor should address the proposed transition to new services. Respondents may also offer services related to processing of recyclables. The City's current contract for recyclables processing expires in 2013.
- Utilization of the City's current properties or assets, including those at the White Street Landfill, the City's transfer station, or other City assets while minimizing impacts to the surrounding community. Specifically, the Contractor should address any major concerns that may impact the quality of life for the area citizens including issues such as an increase in traffic and the potential for increased odors or noise emanating from the proposed facility. In addition to the mitigation of these concerns, the Contractor should address any incentives proposed for the surrounding area including any infrastructure improvements, job creation, or other economic incentives. Additionally, the Contractor should address proposed methods for communicating with the surrounding community before and during operation of the facility to ensure issues and concerns are managed in a timely and successful manner.
- Long term diversion of waste from landfilling to recycling and/or conversion technologies.
- Schedule for implementation.

 Cost proposal, including service fees to be paid by the City, and any lease payments, host fees, revenue sharing, or other financial incentives offered by the Contractor.

#### 1.3 Schedule

The City intends to adhere to the following schedule during the proposal process. This schedule may change at the City's discretion.

#### PRELIMINARY PROPOSAL SCHEDULE

44	<ul> <li>City Council Review of Draft RFP</li> </ul>	1/4/2011
45	<ul> <li>City Council Approval/Issuance of RFP</li> </ul>	1/18/2011
46	<ul> <li>Mandatory Pre-Proposal Conference</li> </ul>	2/2/2011
47	<ul> <li>Contractors Deadline to Submit Questions</li> </ul>	2/9/2011
48	<ul> <li>City Issuance of Written Response to Questions</li> </ul>	2/22/2011
49	<ul> <li>Proposal Submission Deadline</li> </ul>	3/8/2011
50	<ul> <li>Preliminary Evaluation Report to City Council</li> </ul>	3/15/2011
51	<ul> <li>Contractor Interviews by City Council</li> </ul>	3/22/2011
52	<ul> <li>Final Evaluation Report to City Council</li> </ul>	4/19/2011
53	<ul> <li>City Council Work Session and Deliberation</li> </ul>	4/26/2011
54	<ul> <li>Contract Negotiations Completed</li> </ul>	5/31/2011
55	<ul> <li>City Council Approves Agreement</li> </ul>	6/7/2011
56	<ul><li>Contract Initiation</li></ul>	7/1/2011

## 1.4 Demographics

The City of Greensboro is located in Guilford County in the Piedmont Triad region of North Carolina, mid-way between Washington D.C. and Atlanta. The City covers an area of approximately 132 square miles with a population of approximately 260,000; 55 percent of the County's total population.

## 1.5 Current Solid Waste Services

The City provides residential and commercial collection services to the community; however, no restrictive collection or disposal franchises are in place with any of the private solid waste management companies operating within the municipal corporate limits or the surrounding community.

The City collects household refuse, white goods, and yard waste on a weekly basis from residential customers. Residential recycling services and bulky materials collection (i.e., bedding, furniture, carpeting, etc.) are provided on an alternating weekly schedule. The City currently contracts with a private recycling company for the processing and marketing of recyclable materials. During fiscal year 2008-2009, approximately 28,800 tons of recyclable materials were processed by this facility. This recyclables processing contract will expire in March 2013. Private waste management service providers additionally serve within and outside the City of Greensboro's jurisdictional boundaries. The private waste service providers may discharge

their collected waste at either public or private disposal facilities within or outside the Guilford County jurisdictional boundaries. Currently, the municipality manages its municipal solid waste through a transfer station (N.C. Permit No. 4120T). The transfer station is owned and operated by City forces. The City contracts for transportation and disposal services with private entities. These private contracts will expire in 2011. Municipally collected waste is received and processed through the solid waste transfer station. During fiscal year 2009-2010, approximately 123,200 tons of the total 236,900 tons of material processed through the municipal solid waste transfer station was collected by municipal forces. This total processed volume was a mixture of construction and demolition waste as well as household garbage.

The City additionally maintains two active permits for the City-owned and operated White Street Landfill. The White Street Landfill facility is comprised of approximately 1,000± acres of historical and currently utilized disposal areas and open space. N.C. Permit No. 4103 governs the construction and demolition debris (C&D) landfill and the compost site, and N.C. Permit No. 4112 governs the lined MSW landfill. While the permit for the MSW landfill remains active, the City has been utilizing the transfer station for out of county disposal of MSW since 2006. The City's disposal facility currently accepts construction and demolition waste (per 15A NCAC 13B.0542), yard waste, and waste from the City wastewater treatment operations. During fiscal year 2009-2010, approximately 46,900 tons of construction and demolition waste, 17,600 tons of yard waste, and 6,900 tons of wastewater refuse (primarily sludge) was managed at the landfill.

## 1.6 Solid Waste Management Plan

The City of Greensboro, by resolution, is part of the Guilford County 10-year Comprehensive Solid Waste Management (SWM) Plan. The most recent three year update, as required under General Statue 130A-309.09 A (b), was adopted by City Council April 7, 2009, and completed June 2009. The 2009 update covers the planning period from July 1, 2009 through June 30, 2019. As part of the plan, the City has committed to an annual landfill waste disposal goal of 1.35 tons per capita by fiscal year 2018-19. To meet this goal the City, as defined in the plan, will continue the programs currently in-place including the transport and disposal of MSW in an out-of-county landfill. Any modifications under the current plan update will require a revision to the plan and an adoption resolution by the City Council with a submittal of the revised plan to the Department of Environment and Natural Resources, Division of Waste Management.

## 1.7 Solid Waste Stream Description

Table 1-1 presents historical quantities of waste managed in Guilford County as provided in the 2009 SWM Plan update.

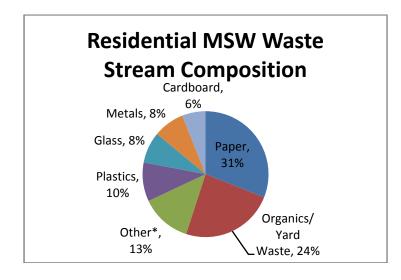
		Table 1-1 ord County, North Ca Total MSW Managed		
Fiscal Year	Population <sup>1</sup>	MSW <sup>2</sup> Tons Landfilled	C&D Tons Landfilled	Total Tons Diverted <sup>4</sup>
1997-1998	385,852	467,536	51,049	69,318
1998-1999	391,008	474,945	52,772	69,206
1999-2000	393,434	613,768	142,987	184,347
2000-2001	422,179	555,284	174,728	202,135
2001-2002	425,931	544,138	214,429	80,814

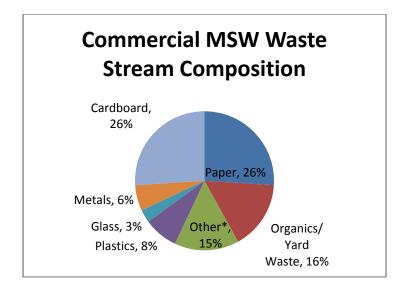
		Table 1-1 ord County, North Ca Total MSW Managed		
Fiscal Year	Population <sup>1</sup>	MSW <sup>2</sup> Tons Landfilled	C&D Tons Landfilled	Total Tons Diverted <sup>4</sup>
2002-2003	428,643	538,715	170,866	70,384
2003-2004	431,606	491,060	168,165	65,600
2004-2005	434,949	441,231	205,035	79,332
2005-2006	442,355	476,040	227,566	81,819
2006-2007	451,087	531,626	169,834	79,145
2007-2008	460,784	491,268	138,381	91,449

- 1. Population projections taken from NC State Demographics, Projected Annual County Population Totals.
- 2. Includes residential, commercial, and industrial.
- 3. Historical data taken from North Carolina Solid Waste Management Annual Reports and DENR's County Waste Disposal Reports.
- 4. Tons diverted include recycling and yard waste composting programs.

In FY 2008-09, a total of 654,240 tons of waste was landfilled from Guilford County including154,514 tons of C&D and 499,726 tons of MSW. A total of approximately 240,000 tons of this waste was processed through the City's transfer station with approximately 60 percent being collected by City forces.

As taken from the 2009 SWM Plan update, the waste stream is broken down into MSW and C&D with the MSW making up approximately 78% of the total waste stream with C&D approximately 22%. The MSW is further broken down into three sectors including residential (29%), commercial (26%) and industrial (23%). Although no waste characterization studies have been performed, estimates of the waste components found in the three sectors comprising the MSW stream in Guilford County have been compiled using statistics presented in Volume I of the North Carolina Recycling and Solid Waste Management Plan. The breakdown of each sector is presented in the following figures.





Industrial MSW Waste
Stream Composition

Cardboard,
24%

Paper,
26%

Metals, 5%
Glass, 1%
Other\*,
Plastics,
Plastics,
Organics/
Yard
Waste, 10%

14%

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The following Table 1-2 presents the waste projections for MSW as provided in the 2009 MSW Plan update for Guilford County.

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Table 1-2 Guilford County, North Carolina Future MSW Tonnage Projections					
			Future MSW Ton	nage Projections	
Year	Population	Residential Waste	Commercial Waste	Industrial Waste	Total
2009-2010	475,826	189,050	169,490	149,930	508,470
2010-2011	481,488	191,290	171,510	151,720	514,520
2011-2012	487,327	193,610	173,590	153,560	520,760
2012-2013	493,167	195,930	175,670	155,400	527,000
2013-2014	499,007	198,250	177,750	157,240	533,240
2014-2015	504,846	200,570	179,830	159,080	539,480

Table 1-2 Guilford County, North Carolina Future MSW Tonnage Projections					
Future MSW Tonnage Projections					
Year	Population	Residential Waste	Commercial Waste	Industrial Waste	Total
2015-2016	510,731	202,920	181,920	160,930	545,770
2016-2017	516,753	205,300	184,070	162,830	552,200
2017-2018	522,775	207,700	186,210	164,730	558,640
2018-2019	528,796	210,090	188,360	166,620	565,070

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## 1.8 Web Based Resources

The City of Greensboro has compiled certain documents related to the City's waste management program and facilities. These files are located at <a href="http://www.greensboro-nc.gov/departments/environmental/">http://www.greensboro-nc.gov/departments/environmental/</a> at the link titled "Request for Proposals". These documents are provided for informational purposes only and are not to be relied upon as a representation of complete or current records.

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#### SECTION 2 – TERMS AND CONDITIONS

#### 2.1 RFP Documents

These RFP documents constitute the complete set of proposal specifications and forms. All forms and documents must be executed and submitted in sealed envelopes as provided in Section 3 of this RFP entitled PROPOSAL PREPARATION INSTRUCTIONS. Proposals not submitted on the prescribed proposal forms shall be rejected. By submitting a proposal, the proposer agrees to be subject to all terms and conditions specified herein including but not limited to the requirements in the draft Contract Principles attached hereto as Section 7. No exception to the terms and conditions shall be allowed. Submittal of a response to this RFP constitutes a binding offer by the proposer.

## 2.2 Adjustments/Changes/Deviations to the RFP

A proposer shall not attempt to limit, restrict, or qualify its proposal. No adjustments, changes to, or deviations from this RFP will be accepted. No additional terms and conditions included with this RFP proposal shall be evaluated or considered. Any and all such additional terms and conditions shall have no force and effect and are inapplicable to this RFP.

#### 2.3 Addenda

The City reserves the right to issue addenda to this RFP. It is the responsibility of each prospective proposer to verify and acknowledge that he/she has received all addenda issued before delivering their proposal to the City.

## 2.4 Changes in Law Affecting Proposals

In the event that any change in law occurs or any governmental restrictions are imposed which would necessitate alteration of the proposal, it shall be the responsibility of the proposer to immediately notify the City. In such cases, the City reserves the right to issue an addendum or cancel this RFP.

## 2.5 Interpretations and Inquires

All proposers shall carefully examine the RFP documents. Any ambiguities or inconsistencies shall be brought to the attention of the City or its agent immediately.

Any questions concerning the intent, meaning and interpretation of the RFP documents shall be requested in writing, and received by the City no later than seven (7) days following the mandatory pre-proposal conference. Written inquiries should be delivered by hand, mail or e-mail and addressed to:

29 Ron Goodwin **Purchasing Manager** 30 31 City of Greensboro 32 P.O. Box 3136 Greensboro, NC 27402-3136 (if by mail) 33 34 **Purchasing Department** 35 300 West Washington Street 36 Greensboro, NC 27401 (if hand delivered) 37 E-mail: Ron.Goodwin@greensboro-nc.gov

No person is authorized to give oral interpretations of, or make oral changes to, the RFP documents. Therefore, oral statements will not be binding and should not be relied upon. Any interpretation of, or changes to, the RFP documents will be made in the form of a written addendum to the RFP documents and will be furnished by the City to all proposers who attend the mandatory pre-proposal conference. Only those interpretations of, or changes to, the RFP documents that are made in writing and furnished to the proposers by the City may be relied upon.

## 2.6 Verbal Agreements

No verbal agreement or conversation with any officer, agent, or employee of the City, either before or after execution of the Contract, shall affect or modify any of the terms or obligations contained in the Contract. Any such verbal agreement or conversation shall be considered as unofficial information and in no way binding upon the City or the Contractor. Proposers should have no contact with elected officials or appointed officials.

## 49 2.7 Qualification of Proposer

The proposer must describe the company and staff qualifications as they relate to successfully operating similar solid waste facilities as those proposed. Proposer must complete the qualification forms included in Section 4 of these RFP documents.

## 2.8 No Contingent Fees

The proposer warrants that it has not employed or retained any company or person, other than a bona fide employee, agent, consultant or lobbyist working solely for the proposer, to solicit or secure the awarding of this RFP and resulting Contract, and that it has not paid or agreed to pay any person, any fee, commission, percentage, gift or other consideration contingent upon or resulting from the award of this RFP or making of the Contract. The City also reserves the right to pursue any remedies or actions available to it to respond to such violation.

#### 2.9 Conflict of Interest

Refer to Section 7, Contract Principles.

## 2.10 Proposer's Non-Collusion Certification

Any proposer submitting a proposal to this RFP must complete and execute the Non-Collusion Affidavit of Proposer form included in Section 4 of these RFP documents.

## 2.11 No Assignment or Transfer of Proposal

Proposals shall not be assigned or transferred without the express written consent of the City. A proposer who is, or may be, purchased by or merged with any other corporate entity during any stage of the proposal process, prior to the execution of an Contract, is subject to having its proposal disqualified as a result of such transaction. The City shall determine whether a proposal is to be disqualified in such instances.

If, at any time during the proposal process, filings, notices or like documents are submitted to any regulatory agency concerning the potential acquisition of proposer, or the sale of a controlling interest in the proposer, or any similar transaction, proposer shall immediately disclose such information to City. Failure to do so may result in the proposal being disqualified, at the City's sole discretion.

## 2.12 Multiple Proposals

More than one proposal from an individual, firm, partnership, corporation, or association under the same or different names will not be considered. Reasonable grounds for believing that a proposer is involved in more than one proposal for the same work will be cause for rejection of all proposals in which such proposers are believed to be involved.

## 2.13 Legal Requirements

Proposers are required to comply with all provisions of federal, state, county, and local laws, ordinances, rules and regulations that are applicable to the services being offered in this RFP. Lack of knowledge of the proposer shall in no way be a cause for relief from responsibility, or constitute a cognizable defense against the legal effects thereof.

## 2.14 Familiarity with Laws and Ordinances

The submission of a proposal on the services requested herein shall be considered as a representation that the proposer is familiar with all federal, state, and local laws, ordinances, rules and regulations which affect those engaged or employed in the provision of such services, or equipment used in the provision of such services, or which in any way affects the conduct of the provision of such services; and no plea of misunderstanding will be considered on account of ignorance thereof. If the proposer discovers any provisions in the RFP documents that are contrary to or inconsistent with any law, ordinance, or regulation, it shall be reported to the City in writing without delay.

## 2.15 Compliance with Occupational Safety and Health Act

By submitting a proposal, proposer certifies that all material, equipment, etc. contained in their proposal meets all O.S.H.A. requirements. Proposer further certifies that if it is the successful proposer, and the material, equipment, etc., delivered is subsequently found to be deficient in any O.S.H.A. requirements, all costs necessary to bring the material, equipment, etc., into compliance with the aforementioned requirements shall be borne by the proposer.

## 2.16 Minority and Women Business Enterprise

The City notifies all proposers that in regard to any Contract entered into, small contractors, minority contractors, physically handicapped contractors, and women contractors will be afforded equal opportunity to respond and will not be discriminated against on the basis of race, color, sex, or national origin in consideration for an award.

### 2.17 Taxes

All sales made directly to the City are taxable, and the proposer shall pay all sales, consumer, use and other similar taxes required to be paid by the proposer in accordance with the laws and regulations of the state of North Carolina that are applicable during the performance of the work.

## 2.18 Privilege License

All contractors working for the City shall be in compliance with the City of Greensboro Business Privilege License requirements. Award of Contract will be contingent upon receipt of a copy of the license. Privilege licenses are renewable each July 1 throughout the duration of the contract. For information and the cost of the Business Privilege License, contact the City of Greensboro Financial Services Division.

## 2.19 Advertising

In submitting a Proposal, proposer agrees not to use the results of said submittal as a part of any advertising or proposer sponsored publicity without the express written approval of the City.

## 2.20 Contractual Agreement

The City shall not be obligated to any proposer to enter into a Contract with the proposer despite the City governing body prospectively awarding the Contract to a proposer. The City shall be obligated to a proposer if and only if the City enters into a Contract for the services with the proposer, and further, no action will lie against the City to compel City to execute any such Contract, or to recover from the City any damages, costs, lost profits, expenses, etc., that any proposer may incur if the City chooses not to sign such Contract. By submitting a proposal for the services, all proposers acknowledge and agree that no enforceable contractual relationship arises until the City signs the Contract, that no action shall lie to require City to sign such Contract at any time, and that each proposer waives all claims to damages, lost profits, costs, expenses, reasonable attorneys fees, etc., as a result of the City not signing such Contract.

#### 2.21 Facilities

The City reserves the right to inspect each proposer's facilities at any reasonable time, during normal working hours, with one (1) hour prior notice to determine that the proposer has a bona fide place of business, and is a responsible proposer.

#### 2.22 Contract Modifications

The City reserves the right to make modifications to the Contract to more fully effectuate the intent of this RFP and the City's Solid Waste Management program.

## 2.23 Withdrawal or Revision of Proposal Prior to and After Opening

A proposer may, without prejudice, withdraw, modify, or correct a proposal after it has been deposited with the City, but only prior to the proposal closing time. Modification or corrections of proposals may be made by means of facsimile or other written communications, provided such modifications or corrections are received prior to the closing time set for receiving proposals. No corrections to proposals will be acceptable unless each correction is signed or initialed by the proposer. If initialed, the City may require the proposer to identify any corrections so initialed.

The withdrawal, modification or correction of a proposal after the proposal closing time shall constitute a breach by the Proposer.

## 2.24 Acceptance or Rejection of Proposals

- The City reserves the following rights and options:
  - to reject any and all proposals that fail to meet the literal and exact requirements of the specifications;
- to accept the proposal which in the judgment of the City Council is the most responsible proposal;
- to reject any and all non-responsive proposals;
  - to waive irregularities in any proposal;

- enter into negotiations with any proposer, or multiple proposers, or the City's existing contractor for services;
  - to reject all proposals without cause; and
  - to issue subsequent requests for new proposals.
- Any or all proposals will be rejected if there is reason to believe that collusion existed among the proposers.

  Proposals received from participants in such collusion will not be considered for the same work when and if re-
- advertised.

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- The City may reject proposals for any reason that the City deems sufficient. Among other things, the City may reject proposals:
  - if the proposer misstates or conceals any material fact in the Proposal;
  - if the proposal does not strictly conform to the law or the requirements of this RFP;
    - if the proposal is subject to any conditions or qualifications;
- for budgetary reasons;
  - if a change occurs that makes this RFP unnecessary for the City; or
  - if the City Council decides to extend its existing contract with its current Contractor.

## 2.25 Award of Contract by City Council

The award of a Contract, if made, will be to the most responsible and responsive proposer. No award will be made until all necessary investigations have been made to determine the responsiveness and responsibility of the proposer under consideration. After opening the proposals the City Manager may require the selected proposer to submit a verified statement disclosing all ownership interests, whether direct, indirect, or beneficial and including intermediate and ultimate ownership interests where several levels of ownership exist, disclosing any single source in excess of thirty (30) percent of outstanding debt and disclosing any person or entity that has guaranteed in excess of thirty (30) percent of the proposer's outstanding debt; furthermore, such disclosure shall contain any information of or relating to any and all common ownership, control, management, or common pecuniary benefit said proposing entity, its owners, management, or representatives possess or retain in any other entity now participating, or proposing to participate, in the Contract with the City of Greensboro, North Carolina. The City Council shall be the sole judge as to the responsiveness and the responsibility of the proposer to satisfactorily perform the work specified within the Contract.

- As soon as practicable after opening the proposals, the proposer recommended for award of the Contract will be submitted to the City Council for award of the Contract.
- In the event the City Council approval is not received within one hundred eighty (180) calendar days after opening of the proposals, the proposer may request that it be released from the Contract obligation.
- The foregoing action by the City or the proposer shall in no way provide any cause whatsoever for claim against the City by the proposer.

## 2.26 Examination of the Site of the Work

By the submission of a proposal to do the work, the proposer certifies that a careful examination of the facility site and all RFP documents has taken place, and that the proposer is fully informed concerning the requirements of the RFP documents, the physical conditions to be encountered in the work, the quality, and quantity of service to be performed, and of materials and equipment to be furnished. The proposer will not be entitled to additional compensation upon subsequently finding that conditions require methods or equipment other than that anticipated in making the proposal. Negligence or inattention of the proposer in determining conditions of the Contract prior to submitting the proposal, or in any phase of the performance of the work, shall be grounds for refusal by the City to agree to additional compensation for additional work caused by such negligence or inattention.

## 2.27 No Warranty for City Data

The data contained in this RFP, or provided by any officer or agent of the City, are for informational purposes only. The City makes no warranty or guarantee concerning the accuracy of any data or information set forth in this RFP or any other document. Proposers shall make no claim against the City because of any data which may prove to be in any respect erroneous. Each proposer shall have sole responsibility for determining all of the relevant facts that may affect its proposal.

## 2.28 Objections to RFP Documents

By submitting a proposal, the proposer acknowledges that it has read and understands this RFP, and fully and voluntarily accepts all of the terms and conditions set forth in this RFP, including the draft Contract Principles. Any objections to the terms of the RFP documents must be submitted in compliance with the requirements and deadlines in this RFP, or else such objections shall be deemed to have been waived.

## 2.29 Enforcing the Contract

The terms, conditions and provisions in this RFP may supplement the Contract between the City and the successful proposer. The order of precedence will be the Contract, the RFP, the proposer's response and general law. Any and all legal action necessary to interpret or enforce the Contract will be governed by the laws of North Carolina. The venue shall be Guilford County, North Carolina.

## 2.30 Cost of Proposal Preparation

The proposer assumes all risks and expenses associated with the preparation and submittal of a proposal in response to this RFP. The City shall not be liable for any expenses incurred by the proposer when responding to this RFP.

#### 2.31 Public Records

Any material submitted in response to this RFP will become a "public record" and shall be subject to public disclosure consistent with Chapter 132, North Carolina Statutes. Proposers must claim any applicable exemptions to disclosure provided by law in their response to this RFP. Proposers must identify materials to be protected, and must state the reasons why such exclusion from public disclosure is necessary and legal. The City reserves the right to make all final determination(s) of the applicability of North Carolina General Statutes § 132-1.2, Confidential Information.

Proposers shall acknowledge that their responses to this inquiry will become the property of the City of Greensboro and a public document(s) subject to the public disclosure requirements in accordance to North Carolina statutes once the proposer's document(s) is opened and the proposer is determined to be a participant in the solicitation process. In the event that a proposer determines their submission incorporates confidential, technically proprietary, or financial information which it believes is exempt from such disclosures or other provisions of state law, then such document containing the information shall be submitted with the proposal in a separate, sealed envelope appropriately marked as CONFIDENTIAL INFORMATION – CITY REVIEW ONLY. Such clearly marked information shall be considered part of the proposal and treated as confidential by the City to the extent allowed by law and used for the purpose of evaluation of the proposal or possible negotiation of a contract. The City will review the confidential information and notify the proposer of its intent to voluntarily disclose or maintain this information. The proposer will receive written notification from the City at least 30 days prior to allow the proposer to take legal action to enjoin disclosure as it deems necessary in order to protect the confidentiality of the information.

If such information is sought as part of a public records request the proposer will be notified within two (2) working days and may bring action in any court in Guilford County, North Carolina, to enjoin any such disclosure.

#### 2.32 Subcontractors

Proposers must identify any subcontractors that will be used to provide the services requested in this RFP. Subcontractor contracts must meet the requirements of the draft Contract Principles included in Section 5 of this RFP.

## 2.33 Drug-Free Workplace

Refer to Section 7, Contract Principles.

#### **2.34 Insurance**

241 Refer to Section 7, Contract Principles.

#### 2.35 Term of Contract

243 Refer to Section 7, Contract Principles.

#### 244 2.36 Performance Bond

A Performance Bond is required of proposers; refer to Section 7 for details. A sample bond form is provided as Qualification Form 4.



## SECTION 3 – PROPOSAL PREPARATION INSTRUCTIONS

## 3.1 Draft Contract Principles

Section 7 includes draft Contract Principles for the services to be provided by Contractor submitting a proposal in response to this RFP. The draft Contract Principles contain the terms and conditions that shall govern the Contractor if the City Council decides to award a Contract. The City will not entertain or accept proposals that are conditional or based on alternate contractual provisions. The City attorney may consider reasonable amendments to the Contract during negotiations. However, the City is under no obligation to revise the draft Contract Principles and, therefore, each proposer should assume that no changes to the draft Contract Principles will be made after responses to this RFP are received.

After responses are submitted to this RFP, the City shall not entertain or accept any increase in the prices proposed for services unless the City requests new or additional services that are not contemplated under the Contract. A proposer's failure to review or understand the requirements in the draft Contract Principles shall not constitute sufficient grounds for the proposer to receive an increase in the proposed fees. If a price increase is requested under such circumstances, or if a proposer refuses to sign the Contract, the City may terminate its discussions with that proposer, and award the Contract to a different proposer.

## 3.2 Receipt and Opening of Proposals

The City will receive written and sealed proposals to furnish all labor, equipment materials, tools, storage, maintenance, insurance, supervision, and all other items incidental thereto and to perform all work necessary and specified in the prescribed manner and time, to provide waste management services, per the draft Contract Principles located in Section 7 of this RFP. Sealed proposals will be received until 3:00 p.m., EST, on Tuesday, March 8, 2011, at the office listed below.

Each proposal and supporting documentation must be submitted in a sealed envelope or container plainly labeled in the lower left-hand comer: "RFP for MSW SERVICES" along with the RFP opening date and time. Proposers must also include their company name and address on the outside of the envelope or container. Proposals must be delivered to:

Ron Goodwin Purchasing Manager City of Greensboro P.O. Box 3136 Greensboro, NC 27402-3136 (if by mail) **Purchasing Department** 300 West Washington Street Greensboro, N.C. 27401 (if hand delivered)

Proposers are responsible for making certain that proposals are delivered to the City. Mailing of a proposal does not ensure that the proposal will be delivered on time or delivered at all. If proposer does not hand deliver the proposal, it is suggested that he/she use a delivery service that provides a receipt.

Proposals will be accepted in person from the United States Postal Service, UPS, FedEx, or private courier service. No proposals will be accepted by oral communication, telephone, electronic mail, telegraphic

transmission, or facsimile transmission. Proposals may be withdrawn prior to the above scheduled time set for opening of proposals. No proposer may withdraw a proposal after the above scheduled time for opening the proposals. Any proposal received after the date and hour specified will be rejected and returned unopened to the proposer.

The City reserves the right to postpone the date and time for opening proposals through an addendum.

## 3.3 Pre-proposal Conference

A MANDATORY PRE-PROPOSAL CONFERENCE will be held on Wednesday, February 2, 2011 at 2:00 p.m., EST, at the White Street Landfill, located at 2503 White Street, Greensboro, N.C.

Failure of a proposer to be present for the entire mandatory pre-proposal conference, beginning at the time stated above and concluding at the dismissal of the mandatory pre-proposal conference by the City, shall render a proposer to be deemed non-responsive and their proposal shall not be considered for award. Decisions of the City shall be final.

At the pre-proposal conference, representatives of the City will be available to answer questions and explain the intent of this RFP. Questions about, or requested modifications to, the RFP documents which have been submitted in writing and received by the City prior to the pre-proposal conference will be addressed. To the extent possible, the City will also consider other questions or concerns that may be raised at that time. After the pre-proposal conference, the City will prepare written documentation to answer questions which were addressed at the pre-proposal conference that relate to interpretation of, or changes to, the RFP documents which the City deems appropriate for clarification. The documentation will be divided into two (2) areas;

- Items which only require clarification, interpretation or explanation.
- Items which require an addition, deletion, or change to the proposal documents. Answers to items in this category will be accompanied by the appropriate amended portion of the RFP document.

Proposers are again cautioned that only interpretations of, or changes to, the RFP documents received from the City in writing may be relied upon.

## 3.4 Preparation of Proposals

Five printed sets of the proposal, (one (1) original proposal, and four (4) copies), must be submitted. Additional copies may be requested by the City at its discretion. All blank spaces must be filled in and noted, in ink or typed, with amounts extended and totaled, as appropriate. Additionally, two (2) electronic copies of the proposal must be submitted in the envelope with the printed proposals in Adobe Portable Document Format (PDF) version 7.0 or higher on either compact discs (CD's) or Universal Serial Bus (USB) Flash Drives. Indexed PDF files are preferred but not required.

All required signatures must be manual, in ink. All corrections made by the proposer to any part of the proposal must be initialed in ink.

Only one (1) proposal from any individual, firm, partnership, or corporation, under the same or different names will be considered.

Proposals by corporations must be executed in the corporate name by the president or vice-president (or other corporate officer if accompanied by evidence of authority to sign) and the corporate seal shall be affixed

- and attested by the corporate secretary or an assistant secretary. The corporate address and state of incorporation shall be shown below the signature.
- Proposals by partnerships must be executed in the partnership name and signed by a partner. His/her title must appear under his/her signature and the official address of the partnership must be shown below the signature.
- No proposer shall take exception to the specifications herein. Proposers taking exception to the specifications may be rejected as non-responsive and their proposal shall not be considered for award.

## 3.5 Authorization to Bind Submitter of Proposal

- Proposals are to be signed by an officer of the company authorized to bind the submitter to its provisions. Proposals are to contain a statement indicating the period during which the proposal will remain valid. A period of not less than one hundred eighty (180) days is required.
- Failure to manually sign the appropriate proposal forms will disqualify the proposer and the proposal will not be considered.

## 3.6 Proposal Format

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- The proposal shall be typewritten with a font size of at least eleven (11) and line spacing of 1.5, double-sided, on 8½" x 11" white paper. Pages shall be secured by staple, binding or similar closure. Proposals shall be organized in chapters according to Table 3-1. Chapters shall be separated by a tab indicating the chapter number.
- All pages are to be consecutively numbered. If a form is provided and there is insufficient space for a response on a form, the response may be continued on a blank page immediately following the form. The additional pages are to be numbered the same as the form with the addition of the letter "a", "b", "c", etc. If a form is provided and additional forms are needed, the form may be copied. The copied pages are to be numbered the same as the form with the addition of the letter "a", "b", "c", etc.
- Responses must be complete and unequivocal. In instances where a response is not required, or is not applicable or material to the proposal, a response such as "no response required" or "not applicable" is acceptable.

Table 3-1		
	Proposal Format	
Chapter 1	Letter of Intent	
Chapter 2	Proposer's Statement of Organization	
Chapter 3	Staffing	
Chapter 4	Experience	
Chapter 5	Master Plan/Approach	
Chapter 6	Financial Stability and Statement	
Chapter 7	Financing Plan	
Chapter 8	Implementation Schedule	
Chapter 9	Customer Service Procedures	
Chapter 10	Litigation History	
Chapter 11	Bonding Company Commitment	
Chapter 12	Insurance Requirement	
Chapter 13	Criminal Convictions/Environmental Violations	
Chapter 14	Proposer's Non-Collusion Certification	
Chapter 15	Independence Affidavit	
Chapter 16	Drug-free Workplace Certification	
Chapter 17	Addenda	
Chapter 18	Certification to Accuracy of Proposal	
Chapter 19	Cost for Service	

## 3.7 Proposal Description

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#### Chapter 1 - Letter of Intent

The Letter of Intent is to be signed by an officer of the company authorized to bind the proposer to its provisions. The Letter of Intent shall state that the proposer will provide services to the City, in compliance with the Contract, for the rates submitted with its proposal.

#### Chapter 2 - Proposer's Statement of Organization

Proposers must provide information concerning the proposer's organizational structure by completing Qualification Form 1, which is provided in Section 4 of this RFP. Proposers may supply any additional information that will assist the City in understanding the proposer's organization.

#### Chapter 3 - Staffing

Proposers must demonstrate significant staff expertise in effectively managing a contract for the services proposed. Proposers must carefully provide, in the format requested, all of the information requested in Qualification Form 2, which is provided in Section 4 of this RFP.

#### Chapter 4 - Experience

The proposer must demonstrate experience in providing the services required by the Contract for a community with a population comparable to the population of the City. The proposer must have a minimum of three (3) awarded and serviced (but not necessarily completed) comparable projects. Proposers shall provide a record

using Qualification Form 3, which is provided in Section 4 of this RFP, for all (but not more than 5) of the most recently awarded and serviced (but not necessarily completed) comparable projects in the last five (5) years. This record must show the agency's name and address, a description of the project including tonnage type and quantities processed, the dates of service, the cost of work in dollars, and the primary contact person and phone number.

#### Chapter 5 - Master Plan/Approach

To reach the goals identified above, the City Council will entertain proposals from the private sector which will enhance the City's current Solid Waste Management Program. The service area (region from which waste will be received) is limited to waste generated from within Guilford County. The proposals must provide for a Master Plan outlining the project approach which addresses the following components:

- Transition from the current contract for out-of-county waste disposal. The current contracts for hauling
  and disposal expire in 2011 and the Contractor should address the proposed transition to new services.
   Respondents may also offer services related to processing of recyclables. The City's current contract
  for recyclables processing expires in 2013.
- Utilization of the City's current properties or assets, including those at the White Street Landfill, the City's transfer station, or other City assets while minimizing impacts to the surrounding community. Specifically, the Contractor should address any major concerns that may impact the quality of life for the area citizens including issues such as an increase in traffic and the potential for increased odors or noise emanating from the proposed facility. In addition to the mitigation of these concerns, Contractor should address any incentives proposed for the surrounding area including any infrastructure improvements, job creation, or other economic incentives. Additionally, Contractor should address proposed methods for communicating with the surrounding community before and during operation of the facility to ensure issues and concerns are managed in a timely and successful manner.
- Long term diversion of waste from landfilling to recycling and/or conversion technologies.
- Schedule for implementation.
- Cost proposal, including service fees to be paid by the City, and any lease payments, host fees, revenue sharing, or other financial incentives offered by the Contractor.

#### Chapter 6 - Financial Stability and Statement

Proposers shall demonstrate financial stability. Proposers must provide a statement of the proposer's financial stability, including information as to current or prior bankruptcy proceedings. Proposals shall include a copy of the most recent annual financial report/annual audit/10K and the most recent 10Q, if appropriate. Financial reports provided must include, at a minimum, a balance sheet, an income statement and a statement of cash flows.

Proposers must include a copy of their latest audited financial statements. If the proposer is a corporation, it must submit a copy of the latest audited financial statements of the corporation. In the event the proposer does not have audited financial statements, it may substitute non-audited financial statements and complete federal tax returns for the last two (2) years.

#### Chapter 7 – Financing Plan

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Each proposer must include a description of anticipated method(s) for funding project capital and operating costs in a manner that demonstrates capability in receiving necessary funding.

#### Chapter 8 - Implementation Schedule

Each proposer shall provide a schedule of how services will be initiated under the Contract. Ensuring a smooth, seamless transition is of critical importance to the City.

#### **Chapter 9 - Customer Service Procedures**

Each proposer shall describe how customer service issues, including complaints, are handled in its organization.

### Chapter 10 - Litigation History

Each proposer shall identify each case within the last five years where: (a) a civil, criminal, administrative, bankruptcy or other similar proceeding was filed or is pending, if such proceeding arises from or is related to a dispute concerning the proposer's rights, remedies or duties under a contract for the collection or disposal of solid waste; (b) a county, municipality or other entity terminated a written contract with the proposer concerning the management of solid waste; or (c) administrative fines, liquidated damages or other penalties were assessed or were deducted from the proposer's payments under a contract for the management of solid waste. For each case identified, the proposer must describe the basic facts concerning the case, the names and docket numbers of the parties, the name and location of the courts or the administrative venue and its current status.

#### **Chapter 11 - Bonding Company Commitment**

In accordance with the requirements in the draft Contract Principles, proposers shall provide an irrevocable letter of commitment from a state of North Carolina licensed bonding company to provide a Performance Surety Bond for services as proposed. The irrevocable letter of commitment must specifically refer to the Contract, and accept the requirements and conditions of the Surety Bond set forth therein, as well as the Performance Bond Form exactly as written provided as Qualification Form 4 in Section 4 of this RFP, including the dollar size of the Performance Bond as stipulated in Section 7, Contract Principles. Surety Bonds shall be issued by approved bonding companies, acceptable to the City, and limited to those companies authorized to transact business in the state of North Carolina, having a resident agent in the state of North Carolina and meeting the following requirements and/or limits: Surety shall be rated "A+" as to management and "FSC XV" or better as to the strength by Best's Insurance Guide; the bond shall contain any applicable provisions required by Section 129 of Chapter 143 of the General Statutes of North Carolina and pursuant to Article 3 of Chapter 44-A of the General Statutes of North Carolina, and each and every provision set forth and contained in Section 129 of Chapter 143 and in Article 3 of Chapter 44-A of the General Statutes of North Carolina, quarantee the performance of the Contract, and serve as security for the payment of all persons performing labor and furnishing materials in connection with the Contract. Qualification Form 4 in Section 4 of this RFP provides a sample Performance Bond form and shall be executed by the winning proposer prior to Contract initiation.

#### Chapter 12 - Insurance Requirement

Each proposer must provide proof of its ability to obtain insurance complying with the requirements specified in the draft Contract Principles located in Section 7 of this RFP.

#### Chapter 13 - Criminal Convictions/ Environmental Violations

Proposers must provide a summary of any criminal convictions of the company, owners, and/or officers related to the services being offered, within the last ten (10) years. The City may disqualify a proposer on the basis of past criminal convictions when those convictions relate to dishonesty, antitrust violations, or unfair competition. Proposers must provide a summary of any environmental violations, including enforcement cases initiated by environmental agencies that have occurred or have been alleged in the last five years.

#### Chapter 14 - Proposer's Non-Collusion Certification

Any proposer submitting a proposal to this RFP must complete and execute the Non-Collusion Affidavit of Proposer (Qualification Form 5) included in Section 4 of this RFP.

#### Chapter 15 - Independence Affidavit

Proposers shall list and describe any relationships – professional, financial or otherwise – that it may have with the City, its elected or appointed officials, its employees or agents, or any of its agencies or component units during the past five (5) years, together with a statement explaining why such relationships do not constitute a conflict of interest relative to performing the services sought in this RFP. Additionally, the proposer shall give the City written notice of any other relationships – professional, financial or otherwise – that it enters into with the City, its elected or appointed officials, its employees or agents, or any of its agencies or component units before the Contract is executed.

#### Chapter 16 - Drug-Free Workplace Certification

Proposer shall certify that it has implemented a drug-free workplace program. Refer to Section 7, Contract Principles. .

#### Chapter 17 - Addenda

The proposer shall complete and sign the Acknowledgement of Addenda Form (Qualification Form 7 included in Section 4 of this RFP) and shall include the form in the proposal in order to have the proposal considered. In the event any proposer fails to acknowledge receipt of such addenda, his/her proposal shall nevertheless be construed as though the addenda had been received and acknowledged, and the submission of his/her proposal shall constitute acknowledgment of receipt of all addenda, whether or not received by him/her.

#### Chapter 18 - Certification to Accuracy of Proposal

Proposer shall certify and attest, by executing Qualification Form 8 of Section 4 of these RFP documents, that all forms, affidavits and documents related thereto that the proposer has enclosed in the proposal are true and accurate. Failure by the proposer to attest to the truth and accuracy of such forms, affidavits and documents shall result in the proposal being deemed non-responsive and such proposal will not be considered.

#### Chapter 19 - Cost for Service

Proposers must complete Price Forms 1 and 2, which are provided in Section 5 of this RFP.

The Certification of Cost Form (Price Form 3 provided in Section 5 of this RFP) is to be signed by an officer or other individual that is authorized to bind the proposer to the provisions in the proposal.

#### 3.8 RFP Dates

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The City anticipates that RFP activities will take place at the dates and times listed in Sections 1 and 3 of this RFP.

## 3.9 Proposal Options

The City understands that proposers may want to provide more than one option or alternative as part of their master plan for management of the City's waste. Proposers offering multiple alternatives must conform to the proposal format and must complete all appropriate proposal forms so that offered alternatives can be evaluated separately and comprehensively. Alternatives that lack detailed explanation or are otherwise incomplete will not be considered.

## **SECTION 4- QUALIFICATION FORMS**

## 4.1 Introduction

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- Proposers are required to complete the qualification forms included in this section of the RFP. The forms
- 4 included in this section of the RFP shall be included as directed in Section 3 of this RFP. A proposer may be
- 5 disqualified if its forms are not completed fully and in compliance with the instructions contained herein.



# QUALIFICATION FORM 1 PROPOSER'S STATEMENT OF ORGANIZATION

1. F	. Full Name of Business Concern (Proposer):			
	Principal Business Address:			
2. F	. Principal Contact Person(s) and Phone Numbers	:		
3. F	Form of Business Concern (Corporation, Partners	ship, Joint Venture, Other):		
4.	Provide names of partners or officers as approbehalf of proposer. Provide proof of the ability of Name  1	f the individuals so named  Address	to legally bind the proposer.	•
	2			
	If a corporation, in what state incorporated:			
		Day Year		
	If a Joint Venture or Partnership, date of agreer	nent:		
	Federal Employer Identification Number:			
5.	<ul> <li>List all firms participating in this project (includir equipment suppliers, etc., if any):</li> </ul>	ng the prime contractor, su	bcontractors, operators, maj	or
	<u>Name</u>	<u>Address</u>	<u>Phone</u>	
	1 2.			
	3.			
	4			

## QUALIFICATION FORM 1 PROPOSER'S STATEMENT OF ORGANIZATION

(CONTINUED)

6. (	Dutline specific areas of responsibility for each firm listed in Question 5.
	1
	3
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7.	Summarize the provisions of any agreement between the parties which assigns legal or financial liabilities or responsibilities.
8.	If any of the responding firm(s) are a partially or fully-owned subsidiary of another firm, or share common ownership with another firm, please identify the related firms and describe the relationships.

## QUALIFICATION FORM 2 STAFFING

Attach an organization chart(s) for staffing of proposed Services. Please note that the Contract Principles in Section 7 of this RFP contain minimum requirements for the Contractor's personnel.

The organization chart must show staffing by position, number of staff per position, and organizational relationship of positions. Also attach a narrative description of the duties and responsibilities of each staff position and the qualifications required for each position. If any staff person(s) is to be used in more than one program, this should be indicated. For each member of the professional or management level staff that will be responsible for providing services, provide a detailed resume indicating the individual's areas of expertise and experience. Resumes must be provided in the following format, however, additional information may be provided at the option of the proposer.

- A. Name & Title
- B. Assignment on City's Project
- C. Name of Employer
- D. Years Experience with:

This Company

Other Similar Companies

E. Education:

Degree(s)

Year/Specialization

- F. Summary of Professional Training and Experience
- **G.** Professional References (List a minimum of 3)
- H. Other Relevant Experience and Qualifications



## QUALIFICATION FORM 3 EXPERIENCE

The Proposed shall provide a minimum of three (3) but no more than five (5) references of the most recently awarded and serviced (but not necessarily completed) comparable projects.

1. Name of Agency: _				
Phone Number: _				
	Person(s):			
Year Contract Init	ated:	_		
Cost of Work (\$):		_		
Project Descriptio	n:			
2. Name of Agency: _				
Address:				
Phone Number: _				
Principal Contact	Person(s):			
Year Contract Init	ated:			
Cost of Work (\$):				
Project Descriptio	n:			

# QUALIFICATION FORM 3 EXPERIENCE

(CONTINUED)

3. Name of Agency	:			
Phone Number	:			
Principal Conta	act Person(s):			
Year Contract	Initiated:	_		
Cost of Work	<b>(\$)</b> :	_		
Project Descrip	otion:			
4. Name of Agency	:		 	
Address:			 	
Phone Number	:			
Principal Conta	act Person(s):			
	_			
Year Contract	Initiated:	<del>_</del>		
Cost of Work	<b>(\$)</b> :	_		
Project Descrip	otion:			

# QUALIFICATION FORM 3 EXPERIENCE

(CONTINUED)



## QUALIFICATION FORM 4 PERFORMANCE BOND FORM

(PROVIDED FOR DEMONSTRATION PURPOSES. LETTER OF COMMITMENT REQUIRED FOR PROPOSAL.

FORM TO BE EXECUTED PRIOR TO CONTRACT EXECUTION.)

Date of Execution of this I	ond:	
Name and Address of Pri	cipal (Contractor):	
Name and Address of Sur	ty:	
Name and Address of Co	racting Body:	
Amount of Bond:		
Contract	That certain contract by and between the Principal and the Contracting Body above named dated for	'

KNOW ALL MEN BY THESE PRESENTS, that we, the PRINCIPAL and SURETY above named, are held and firmly bound unto the above-named Contracting Body, hereinafter called the Contracting Body, in the penal sum of the amount stated above for the payment of which sum well and truly to be made, we bind ourselves, our heirs, executors, administrators, and successors, jointly and severally, firmly by these presents.

THE CONDITION OF THIS OBLIGAITON IS SUCH, that whereas the Principal entered into a certain contract with the Contracting Body, identified as shown above and hereto attached;

## QUALIFICATION FORM 4 PERFORMANCE BOND FORM

(CONTINUED)

NOW THEREFORE, if the Principal shall well and truly perform and fulfill all the undertakings, covenants, terms, conditions, and agreements of said contract during the original term of said contract and any extensions thereof that may be granted by the Contracting Body, with or without notice to the Surety, and during the life of any guaranty required under the contract, and shall also well and truly perform and fulfill all the undertakings, covenants, terms, conditions, and agreements of any and all duly authorized modifications of the contract that may hereafter be made, notice of which modifications to the Surety being hereby waived, then, this obligation to be void; otherwise, to remain in full force and virtue.

THIS PERFORMANCE BOND is made and given pursuant to the requirements and provisions of Section 129 of Chapter 143 of the General Statutes of North Carolina and pursuant to Article 3 of Chapter 44-A of the General Statutes of North Carolina, and each and every provision set forth and contained in Section 129 of Chapter 143 and in Article 3 of Chapter 44-A of the General Statutes of North Carolina is incorporated herein, made a part hereof, and deemed to be conclusively written into this Bond.

IN WITNESS WHEREOF, the above-bounden parties have executed this instrument under their several seals as of the date indicated above, the name and corporate seal of each corporate party being hereto affixed and these presents duly signed by its undersigned and representative, pursuant to authority of its governing body.

WITNESS:	
	Principal (Name of individual and trade name partnership, corporation, or joint venture)
(Proprietorship or Partnership)	
Printed Name	BY(SEAL)
	Printed Name
	TITLE
	(Owner, Partner, Office held in
	corporation, joint venture)

## QUALIFICATION FORM 4 PERFORMANCE BOND FORM

(CONTINUED)

ATTEST: (Corporation)	(Corporate Seal of Principal)
BY	
Printed Name	
TITLE	
(Corporation Secretary or	
Assistant Secretary Only)	
	Surety (Name of Surety Company)
WITNESS:	BY
	Printed Name
	TITLE Attorney in Fact
	(Corporate Seal of Surety)
COUNTERSIGNED:	
	(Address of Attorney in Fact)
N.C. Licensed Resident Agent	



# QUALIFICATION FORM 5 NON-COLLUSION AFFIDAVIT OF PROPOSER

STA	TATE OF)	
	)SS	
Со	COUNTY OF)	
	, being duly sworn, deposes and	says that:
1.	. He/She is of the proposal;	e proposer that has submitted the attached
2.	. He/She is fully informed respecting the preparation and content circumstances respecting such proposal;	nts of the attached proposal and of all pertinent
3.	. Such proposal is genuine and is not a collusive or sham propo	osal;
4.	Neither said proposer nor any of its officers, partners, owners, interest, including this affiant, has in any way colluded, conniv proposer, firm or person to submit a collusive or sham propose attached proposal has been submitted or to refrain from proposer, any manner, directly or indirectly, sought by agreement or coll other proposer, firm, or person to fix the price or prices in the any overhead, profit or cost element of the proposal or the reseany collusion, connivance, or unlawful agreement any advantagor any person interested in the proposed Contract; and	ed, or agreed, directly or indirectly, with any other all in connection with the Contract for which the osing in connection with such Contract, or has in ision or communication or conference with any attached RFP, or of any other proposer, or to fix ponse of any other proposer, or to secure through
5.	. The cost proposals in the attached RFP are fair and proper ar connivance, or unlawful agreement on the part of the propose employees, or parties in interest, including this affiant.	
	(Signed)	
	(Title)	
Sul	Subscribed and sworn to before me thisday of	, 201
	lotary Public, State of North Carolina  My Commission Expires:	



# QUALIFICATION FORM 6 DRUG-FREE WORKPLACE

The	e undersigned vendor (firm) hereby certifies that
	does:
	(Name of Company)
1.	Publish a statement notifying employees that the unlawful manufacturing, distribution, dispensing, possession, or use of a controlled substance is prohibited in the workplace and specifying the actions that will be taken against employees for violations of such prohibition.
2.	Inform employees about the dangers of drug abuse in the work place, the business's policy of maintaining a drug-free workplace, any available drug counseling, rehabilitation, and employee assistance programs, and the penalties that may be imposed upon employees for drug abuse violations.
3.	Give each employee engaged in providing the contractual services that are under bid a copy of the statement specified in subsection (1).
4.	In the statement specified in subsection (1), notify the employee that, as a condition of working on the contractual services that are under bid, the employee will abide by the terms of the statement and will notify the employer of any conviction of, or plea of guilty or nolo contendere to, any violation of Chapter 893 or of any controlled substance law of the United States or any state, for a violation occurring in the workplace no later than five (5) days after such conviction.
5.	Impose a sanction on, or require the satisfactory participation in a drug abuse assistance or rehabilitation program if such is available in the employee's community, by any employee who is so convicted.
6.	Make a good faith effort to continue to maintain a drug-free workplace through implementation of this section.
As	the person authorized to sign the statement, I certify that this firm complies fully with the above requirements.
	Date:
	Proposer's Signature



## QUALIFICATION FORM 7 ACKNOWLEDGEMENT OF ADDENDA

The proposer hereby acknowledges the receipt of the following addenda, which were issued by the City and incorporated into and made part of this RFP. The proposer acknowledges that it has the sole duty to make itself aware of, and to be in receipt of, all addenda.

ADDENDUM NUMBER	DATE RECEIVED	PRINT NAME	TITLE	SIGNATURE



## QUALIFICATION FORM 8 CERTIFICATION TO ACCURACY OF PROPOSAL

Proposer, by executing this form, hereby certifies and attests that all forms, affidavits and documents enclosed in the proposal package in support of its proposal are true and accurate. Failure by the proposer to attest to the truth and accuracy of such forms, affidavits and documents shall result in the proposal being deemed non-responsive and such proposal will not be considered.

The	e undersigned indiv	idual, being duly sworn, de <sub>l</sub>	poses and says that:
1.	He/She is	(title) of	, the proposer, that has submitted the attached proposal;
2.	-	nformed respecting the pre uments submitted in suppor	eparation and contents of the attached proposal and of all forms, rt of such proposal;
3.	All forms, affidavit	s and documents submitted	d in support of this proposal are true and accurate;
4.	No information that	at should have been include	ed in such forms, affidavits and documents has been omitted; and

[THIS SPACE INTENTIONALLY LEFT BLANK]

# QUALIFICATION FORM 8 CERTIFICATION TO ACCURACY OF PROPOSAL

(CONTINUED)

5. No information that is included in such forms, affidav	its or documents is false or misleading.
Signature	
Print Name	
Title	
Date	
Witness my hand and official notary seal/stamp at	the day and year written above
STATE OF)	
)ss County of)	
•	ninister oaths and take acknowledgments, personally appeared, an organization
authorized to do business in the State of North Carolina, proper official of	and acknowledged and executed the foregoing document as the for the use and purposes mentioned in it and affixed the the act and deed of that corporation. He/she is personally known
to me or has produced	as identification. I and official seal in the State and County aforesaid on this
day of, 201	rand ombar sear in the state and county dioresald on this
NOTARY PUBLIC	
My Commission Expires:	

## STATEMENT OF NO-RESPONSE CITY OF GREENSBORO

RFP TITLE: SOLID WASTE MANAGEMENT SERVICES

RFP NUMBER.: NO.

NOTE: If you do not intend to propose on this RFP, please return this form immediately. Please indicate the proposal name and number on the outside of the envelope. Thank you.

MAIL TO: Rhonda Broder-Dunlevy

Assistant Manager - Purchasing

City of Greensboro P.O. Box 3136

Greensboro, N.C. 27402-3136

We, the undersigned have declined to respond for the following reason:	
Insufficient time to respond to the Request for Proposal.	
Our project schedule would not permit us to perform.	
Unable to meet specifications.	
Unable to meet bond requirements.	
Specification unclear (explain below).	
Other (specify below).	
REMARKS:	
COMPANYALAME	
COMPANY NAME:	
SIGNATURE:	
ADDRESS:	
TELEPHONE NUMBER:	
FAX NUMBER:	



### **SECTION 5- PRICE FORMS**

### 2 5.1 Introduction

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- Proposers are required to complete the forms included in this section of the RFP. The forms included in this
- 4 section of the RFP shall be included as directed in Section 3 of this RFP. A proposer may be disqualified if its
- forms are not completed fully and in compliance with the instructions contained herein.



# PRICE FORM 1 SERVICE FEE

The service fee components are	e presented in the	e following forms.	The fixed, \	ariable and pass-t	hrough com	ponents
are included for the City's mixed	l municipal solid v	waste delivered to	the facility	. All costs below ar	re based on	initial
year of operations (	through	_).				

City-Delivered Annual Tonnage	Fixed Component	Variable Component	Pass Through Component	Total Per Incoming Ton
0 – 60,000	\$/ton	\$/ton	\$/ton	\$/ton
60,001 – 150,000	\$/ton	\$/ton	\$/ton	\$/ton
150,001 – 250,000	\$/ton	\$/ton	\$/ton	\$/ton
250,001 and greater	\$/ton	\$/ton	\$/ton	\$/ton

Contractor's preferred adjustment method for the variable component

Index

Percentage of Preferred Index \_\_\_\_\_\_



# PRICE FORM 2 OTHER FINANCIAL INCENTIVES

Lease Payment:
If contractor proposes to provide a lease payment to the City for use of City assets, describe the proposed terms below, including frequency of payment (monthly, annually, etc.), payment value, anticipated date of initial payment, etc.
If lease payment is conditional (tied to tonnage rates, escalators, etc.) describe:
Host Fee:
If contractor proposes to use a host fee structure, describe the proposed terms below, including information such as fee(s) offered and tonnage categories:

# PRICE FORM 2 OTHER FINANCIAL INCENTIVES

(CONTINUED)

Revenue Sharing:
If contractor proposes to use revenue sharing as a means of payment or reimbursement to the City, describe the proposed terms below, including the basis of the revenue sharing, percentage split, anticipated date of initial payment, estimated escalation over time, and other conditions.
Other proposed financial Incentives, investments, or payments:
Describe all other proposed financial Incentives, investments, or payments offered by the contractor that contractor believes are material and should be considered in the City's evaluation, including items such as up front cash payments, investment in infrastructure roads, community improvements, etc.

# PRICE FORM 3 CERTIFICATION OF COST FORM

The Undersigned hereby certifies as follows:

1.	nat I,, on behalf of	
	(PROPOSER) have personally and carefully examined the specifications and instructions for the ork to be done for the City of Greensboro as set forth in this RFP, including the Contract Principles in Section	
2.	nat I,, on behalf of	
	(PROPOSER) have made examination of the conditions in the City, the services applicable to the oposal, and all other relevant facts and circumstances, and fully understand the character of the work to be one for the City.	Э
	nat, having made the necessary examination, the undersigned hereby proposes to furnish all materials, hicles, equipment, storage and facilities, and to perform all labor and services which may be required to do id work upon the terms and conditions provided in the Contract, at the rates set forth on the Cost Forms that e attached hereto.	t

## PRICE FORM 3 CERTIFICATION OF COST FORM

(CONTINUED)

Dated this	day of	, 20		
PROPOSER				
President/Partner/0	Owner Signature			
President/Partner/0	Owner Printed Name			
Secretary				
Firm Name				
	Individual; Partner		; or other business entity	; and

#### Signature Instructions:

If business is a CORPORATION, name of the corporation should be listed, in full and both president and secretary must sign the form, OR if one signature is permitted by corporation by-laws, a copy of the by-laws shall be furnished to the City as part of the proposal.

If business is a PARTNERSHIP, the full name of each partner should be listed followed by d/b/a (doing business as) and firm or trade name; any one partner may sign the form. If the business is an INDIVIDUAL PROPRIETORSHIP, the name of the owner should appear followed by d/b/a and name of the company.

If business is operating as any other business entity than listed above, the name(s) of the authorized representative(s) should be listed and the authorized representative(s) must sign the form. A copy of the appropriate documents evidencing legal binding authority to sign on behalf of the entity shall be furnished to the City as part of the proposal.

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#### **SECTION 6 - EVALUATION OF PROPOSALS**

#### 6.1 Evaluation Process

This section has been developed to assist firms in the preparation of proposals by providing general guidance as to the City's evaluation process. The proposer shall supply all information requested as described throughout this RFP. The City will decide with which firm or firms to initiate final negotiations and that decision will be final. In the event negotiations with the selected firm(s) are unsuccessful, the City may designate another firm from the short list and enter into negotiations.

The City reserves the right to eliminate from further consideration Proposals which:

- are not in keeping with the City's solid waste management philosophy as stated in its RFP;
- propose cost fees considered insufficient or excessive in the City's opinion;
- do not include the information in the format requested in its RFP.
- The City reserves the right to alter the procedures presented in this section.
  - Evaluations will be made based on a four-step process which will include review of the information requested in Section 3 as well as the Qualification and Price Forms. Evaluations within each step will be made and then the four preliminary evaluations will be grouped for a final evaluation. Selection of a Contractor will not be based solely on low price but on the total evaluation process.
  - **Step 1** Each proposal will be reviewed and assessed for completeness. An inventory of required information will be made for each proposal as well as a summary of the Contractor's project approach, proposed terms, and financial offerings. Incomplete data may adversely affect the evaluation. Severely incomplete data will result in the proposal not being evaluated further.
  - **Step 2** The Contractor's experience in the areas proposed will be reviewed and assessed in accordance with the minimum qualifications outlined. Proposals of those Contractors which meet the minimum qualifications will be evaluated further. Additionally, the Contractor's project approach and overall master plan for waste management will be evaluated in greater detail.
  - Step 3 A life-cycle cost calculation will be made based upon the costs and revenue guarantees made in the proposal. Annual costs will be calculated based on a cost per ton times anticipated tons. Revenue guarantees will also be included in the calculations of annual costs. The costs and revenues will be evaluated over the proposed contract term. Identification of major omissions and inconsistencies will adversely affect the proposal evaluation. The costs will be evaluated under base conditions and under sensitivity and risk analysis which will vary selected input data and assumptions used in the base case.
- **Step 4** The strengths of the proposer's financial package will be assessed. The demonstrated ability of the Contractor to financially back up the guarantees relative to performance is of major importance.

#### 6.2 Evaluation Criteria

The evaluation criteria are designed to evaluate proposals by considering all aspects that will impact the quality and cost of service. The evaluation criteria to be used are summarized below.

- Qualifications: Relevant company qualifications and experience developing, constructing and operating solid waste management facilities similar to those proposed. Proposal thoroughness in addressing designated services, staff responsibilities, local resources, litigation history and environmental compliance.
- Financial Strength: Adequacy of Contractor's financial status and stability, and proposed financing plan.
- Technical: Thoroughness of proposal in presenting technical information.

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- Environmental: Level of potential environmental impacts and addressing of sustainability potential.
- Master Plan/Approach: Thoroughness of the approach, including level to which it aligns with City goals and objectives. Clarity with which Contractor articulates issues of concern and means to minimize community impacts.
- Project Schedule: Adequacy of project schedule to understand the detailed steps and timeline of the project including the reasonableness of time to implement project.
- Cost Proposal: Contractor's submitted rates and costs (fixed component, variable component, and pass-through component), as well as revenue sharing potential, lease payments, host fees, or other financial incentives, if offered. This also includes life cycle costs and projected revenue assumptions.

#### 

The following contract principles will serve as the basis for contract negotiations between the City and the selected Contractor. The Contract will require the usual warranties by the Contractor that it is validly existing and in good standing, that it has the authority to enter into and perform the agreement, and that there is no litigation pending or threatened which would materially adversely affect this transaction.

SECTION 7 – CONTRACT PRINCIPLES

#### 6 7.1 General

- Service Recipient: City of Greensboro, NC (City)
- Service Provider: To be determined (Contractor)
  - Scope of Services: As set forth in the Contractors Performance Requirements.
  - Security for Performance: The Contractor shall provide at its expense, and maintain during the entire term of the agreement and for a period of one year after the termination of the agreement, a Performance Bond in the amount of \$5M payable to the City for the faithful performance of the agreement by the Contractor. The Performance Bond shall remain in effect to fully indemnify and save harmless the City from all costs and damages, which the City may suffer by reason of an act of omission of Contractor in its performance of the agreement.
  - Surety: The Contractor shall be responsible throughout the term of the agreement for monitoring the financial condition of any surety company issuing bonds under the agreement and for making inquiries no less than annually to confirm that the surety company maintains at least the minimum rating level specified in the agreement. In the event the rating of the surety company falls below the minimum level required, the Contractor shall promptly notify the City of such event and shall promptly furnish or arrange for the furnishing of a substitute or an additional bond of a surety company whose rating and other qualifications satisfy all requirements, unless the City agrees to an alternative method of assurance.
    - The City may consider other forms of security such as a letter of credit or escrow fund.
  - Contract Term: The City intends any contract to be awarded to last a minimum term of fifteen (15) years and a maximum term of thirty (30) years. Proposers shall state the number of years they would like the term of the initial contract to be.
  - Grant of a Public Utility Franchise pursuant to N.C.G.S. 160A, Article 16, Part 1: Contractor is hereby granted for itself and its successors and assignees, subject to the terms and conditions of this franchise, the right, privilege, and authority to construct, operate, and maintain, a Solid Waste Management System to manage and dispose of the municipal solid waste in compliance with all federal, state, and local laws, statutes, ordinances and regulations within the limits of the City of Greensboro as defined by N.C.G.S. 160A, Article 16, Part 1, and subject to the terms of this franchise agreement. Contractor shall provide a modern, timely, and reliable Solid Waste Management Plan to the residents and institutions of the City in accordance with this franchise. Services to residents and institutions will be uniformly available, except for experimental or pilot projects.

- Incorporation of the Solid Wastes Ordinance: All terms, conditions, and provisions of Chapter 25 of the Greensboro Code of Ordinances shall be deemed to be embodied in this franchise, and the express terms of Chapter 25 of the Greensboro Code of Ordinances shall prevail over conflicting or inconsistent provisions of this franchise.
- Precedence of Contract Documents: Notwithstanding any language, condition, or limitation in Contractor's proposal, the parties understand and agree that in the event of a conflict between the City's RFP and Contractor's proposal, this Agreement will control and be determinative. In the event that this Agreement does not specifically resolve this conflict, the City's RFP will control and be determinative. The manner and method by which Contractor performs its job duties and responsibilities under this Agreement shall meet or exceed the standards set forth in this RFP, notwithstanding anything else to the contrary submitted by Contractor in its proposal.
- Franchise Exclusive or Non-Exclusive: Whether this franchise will be exclusive or non-exclusive will depend upon the proposal(s) selected by the City.

### 7.2 Contractor Performance Requirement

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- Scope of Services: Dependent upon selected Contractor.
- Receiving Guarantee: The Contractor shall receive and dispose/process all acceptable waste delivered
  to the facility. Failure of the Contractor to receive and dispose/process of all such waste shall require
  the Contractor to pay the City any costs resulting from the inability of the Contractor to accept such
  waste.
- Compaction guarantee: If landfilled, the Contractor shall achieve an annual average in-place density of landfilled waste at least equal to 1,200 lbs/cubic yard. If the Contractor fails to meet the compaction guarantee, the City may assess damages per ton of acceptable waste that could have been placed in the landfill.
- Applicable Law: The Contractor shall comply with all requirements of applicable law including all permit conditions and shall pay all fines and costs associated with the Contractor's failure to comply with applicable law, and shall make all operational and capital modifications necessary to achieve compliance.
- No Nuisance: The Contractor shall not create nuisance conditions including odor, noise, vector, litter, traffic or any other. Upon failure of the Contractor to comply with this requirement, the Contractor shall make all operational and capital modifications necessary to achieve compliance.

## 7.3 City Delivery Commitment

The City will deliver or cause to be delivered at least 100,000 tons of acceptable waste per year. Notwithstanding the foregoing, in the event the City delivers less than 100,000 tons of acceptable waste in a year, the Contractor expressly acknowledges that the Contractor shall have no rights or remedies against the City. The City makes no guarantees or commitments with respect to the nature or characteristics of the acceptable waste which will be delivered to the Contractor's facility. The City will direct haulers with whom it has control, to continue to deliver all acceptable waste they collect and transport to the Contractor's facility (except source separated recyclable materials).

## 7.4 City Payment Obligations

To be determined based on selected Contractor's proposal.

### 7.5 Permitting

Contractor is responsible for obtaining, maintaining, modifying and renewing all permits required for the design, construction and operation of the facility. The City will remain the permit holder for City owned properties or assets. The Contractor shall be the permit holder for any properties or assets not owned by the City. All permit submittals are subject to City approval. The Contractor shall be responsible for all reporting, fines, fees and costs associated with any permits. The Contractor shall assume the risk of delay, non-issuance and the imposition of unanticipated conditions with respect to all permits and governmental approvals.

### 7.6 Design Requirements

The Contractor shall design all new facilities and facility modifications in accordance with acceptable standards meeting all local, state and federal regulations. The City shall have the right to review and comment upon all design documents and the Contractor shall discuss any such comments with the City. The Contractor shall have sole design responsibility and liability.

### 7.7 Construction Requirements

The Contractor shall have exclusive responsibility for all construction means, methods, techniques, sequences and costs. The Contractor shall perform all construction work in accordance with acceptable standards meeting all local, state and federal regulations. The City shall have the right to observe and inspect all construction work.

### 7.8 Operations and Maintenance Requirements

- Minimum Requirements: The Contractor shall maintain the facility in good working order, condition and repair, and shall maintain the aesthetic quality as originally constructed.
- Maintenance: Contractor shall provide or make provisions for all labor, materials, supplies, equipment, spare parts, consumables and services which are necessary for the normal and ordinary maintenance or the facility and shall conduct predictive, preventive and corrective maintenance in accordance with good industry practice.
- Records, Logs and Reports: Contractor shall keep maintenance records in accordance with the operating permit and the requirements of applicable law. The Contractor shall maintain records and logs and provide the City monthly reports concerning the tonnages received, recycled or processed, landfilled, environmental credits generated and sold, regulatory notices received, audited financial statements, and other reasonably requested information.
- Staffing: Contractor has sole authority and responsibility to employ, discharge, and otherwise control its employees and has complete and sole responsibility as a principal for its agents, all subcontractors and all other persons and entities that the Contractor or any subcontractor hires to perform or assist in performing any services or obligations. The Contractor shall maintain a minimum staffing level as agreed to by the parties and shall not staff its operations below the minimum level without the written approval of the City.

- Facility Manager: Contractor shall appoint a full-time manager of the facility who shall be trained, experienced and proficient in the management and operation of comparable facilities to that proposed by the Contractor. The facility manager's sole employment responsibility shall be managing the Contractor's performance of the proposed facility. The facility manager's primary residence shall be within Guilford County. The City will be notified in writing prior to any change in the position of facility manager.
- Professional Standards: The Contractor shall comply with cooperative, courteous and professional standards in its dealing with the City, customers (including haulers), and the general public.
- Receiving Hours: The Contractor shall describe proposed waste receiving hours. Minimum hours for waste receiving shall be 7 AM until 5 PM Monday through Friday and 8AM until noon on Saturday.
- City and Visitor Access: Designated City personnel shall have access to the facility at any time, provided they follow the safety procedures established by the Contractor. Other City representatives and visitors shall have access to the facility only when accompanied by Contractor personnel which shall be made available upon reasonable notice.
- Hazardous Wastes or Substances: Contractor shall be solely responsible for the proper treatment and/or disposal of any hazardous waste or substances that are inadvertently delivered to the facility.

### 7.9 Capital Modifications

The agreement shall include mechanisms to address capital modifications to any City-owned facilities during the operating period. All capital modifications shall be implemented in accordance with applicable law and subject to City approval.

### 7.10 Events of Defaults, Termination Rights and Remedies

- Contractor Default: The City may declare the agreement terminated without opportunity for cure following an event of default by the Contractor including: failure to obtain and maintain required security; abandonment of the facility; insolvency, voluntary or involuntary bankruptcy. The City may declare the agreement terminated after notice and opportunity to cure following an event of default by the Contractor including failure or refusal to pay any amount required to be paid to the City; or failure or refusal to perform any material obligation under the agreement.
- City Default: The Contractor may declare the agreement terminated after notice and opportunity to cure following an event of default by the City including failure or refusal to pay an undisputed amount required to be paid to the Contractor; or failure to perform any other material obligation under the agreement.
- Convenience Termination: The City shall have the right at any time following the commencement of facility operations, exercisable in its sole discretion, for its convenience and without cause, to terminate the agreement upon 180 days' written notice to the Contractor. If the City exercises its right to terminate the agreement, the City shall pay the Contractor an amount equal to 100% of the substantiated costs incurred directly by the Contractor, which are directly related to the performance of its obligations under the agreement.

- Termination for Non-Appropriation: In the event that the funds are unavailable or not appropriated for the City's obligations under the agreement, the agreement shall terminate without penalty to the City, thirty days after the City provides written notice to the Contractor. The City may only send such notice as: an emergency fiscal measure during a substantial fiscal crisis; or, because of a change, by state or federal legislative or regulatory action, in City's statutory authority which has adversely affected the City's authority to continue its funding for solid waste disposal purposes.
- Interest: Interest shall accrue on any amounts over 30 days past due at the legal rate of 1% per month until paid.
- Liquidated Damages for Default: Upon a default by the Contractor, the City shall be entitled to the entire balance of the performance bond or letter of credit existing at that time as liquidated damages.

### 7.11 Dispute Resolution

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- Forum for Dispute Resolution: All legal proceedings related to the agreement, the facility, or to any rights between the parties arising there from shall be solely and exclusively initiated and maintained in courts located in Guilford County, North Carolina.
- Governing Law: The validity, construction and effect of the agreement and any extensions and/or modifications shall be governed by the laws of the state of North Carolina.
- Non-Binding Mediation: Either party may request non-binding mediation of any dispute arising under the agreement prior to the initiation of any civil action in accordance with the City's mediation policy.
   The non-requesting party may decline such a request in its sole discretion.

### 7.12 Required Insurance

Contractor must maintain insurance policies at all times throughout the term of the contract with minimum limits as follows:

171	Coverage	<u>Minimum Limits</u>
172	Workers' Compensation	Statutory Limits
173	Employers' Liability	\$ 500,000
174	General Liability	\$5,000,000 per occurrence /\$10,000,000 aggregate
175	Automobile Liability	\$1,000,000
176	Professional Liability (E & O)	\$5,000,000 per occurrence/\$10,000,000 aggregate
177	Pollution & Environmental Liability	\$5,000,000 per occurrence/\$10,000,000 aggregate
178	Property Damage	\$5,000,000 per occurrence/\$10,000,000 aggregate

The Contractor must provide the City with a **Certificate of Insurance** for review prior to the issuance of any contract. This should be an ACORD form (example can be provided). All Certificates of Insurance will require thirty (30) days written notice by the insurer or contractor's agent in the event of cancellation, reduction or other modifications of coverage. In addition to the notice requirement above, the selected proposer will provide the City with immediate written notice of cancellation, reduction, or other modification of coverage of insurance. Upon failure of the proposer to provide such notice, the proposer will be solely responsible for all

losses incurred by the City for which insurance would have provided coverage. The insurance certificate shall be for the initial contract period of one (1) year and shall be renewed by the selected proposer for each subsequent renewal period of the contract.

The City shall be named as an additional insured on the selected proposer's general liability and pollution and environmental liability insurance policies, which shall be primary and not contributory to any other insurance that may be available to the City. The Pollution and Environmental Liability policies must be maintained in full force and effect with the City as an additional insured for three years after the termination of the contract. The proposer will also secure its general liability insurance from an "A" rated insurance company acceptable to the City. The proposer will provide a Certificate of Liability statement that states, "City of Greensboro is added as an additional insured as evidenced by an endorsement attached to this certificate." In the event the proposer fails to maintain and keep in force for the duration of this Contract the insurance required herein, the City may cancel and terminate this contract without notice.

#### 7.13 Uncontrollable Circumstances

In the case of a force majeure, defined as an act of God, hurricane, tornado, epidemic, landslide, lightning, earthquake, fire or explosion not caused by the fault of Contractor or the City, flood or similar occurrence, and act of public enemy, war, blockade, insurrection, riot or civil disturbance, sabotage or similar occurrence, the City and Contractor shall develop a plan for correcting the problem and negotiate any terms and conditions necessary to bring the Solid Waste Management System to full operation as soon as possible.

### 7.14 Indemnification by the Contractor

The Contractor shall indemnify, defend and hold harmless the City, and its appointive officers, directors, representatives, agents and employees from and against any and all loss and expense arising from or in connection with or alleged to arise from or in connection with any failure by the Contractor to perform its obligations under the agreement; the negligence or willful misconduct of the Contractor or any of its officers, directors, employees, representatives, agents or subcontractors in connection with the agreement; Contractor fault; or, the performance of the Contractor's obligations under the agreement. The Contractor's indemnity obligations shall not be limited by any coverage exclusions or other provisions in any insurance policy maintained by the Contractor which is intended to respond to such events.

### 7.15 Waiver of Impossibility of Performance

The Contractor waives its rights to assert the defenses of impracticability and impossibility of performance against any claim by the City regarding the failure to comply with its obligations under the agreement, even though such performance and operation may involve technological or market breakthroughs or overcoming facts, events or circumstances which may be different from those assumed by the Contractor in entering into the agreement.

## 7.16 End of Term Rights and Responsibilities

Upon the expiration or termination of the agreement, title to any facilities constructed on City property shall transfer to the City lien free, and the City will have the right to purchase any equipment including any rights or licenses associated with the use thereof, if an agreed upon price can be negotiated.

### 7.17 Actions of the City in its Governmental Capacity, and Reservation of Rights

Nothing in the agreement shall be interpreted as limiting the rights and obligations of the City under applicable law in its governmental or regulatory capacity including police power actions to protect health, safety and welfare or to protect the environment. The City retains all issuance and approval rights it has under applicable law with respect to any governmental approval required with respect to the facility, the design work or the operations services, and none of such rights shall be deemed to be waived, modified, or amended as a consequence of the execution of the agreement. The City shall not be deemed to be in breach of or in default as a result of any delay or failure in the issuance or approval of any such governmental approval.

### 7.18 Responsibility for Taxes

The Contractor shall, during the term of the agreement, pay all taxes that may be levied upon or assessed against the facilities constructed and owned by the Contractor.

### 7.19 Revenue Sharing

To be determined based upon selected Contractor's proposal.

#### 7.20 As-Is Risk

The Contractor assumes the risk of the adequacy and sufficiency of the design of the facilities and the existing as-is condition of the facilities as such design or condition may affect the ability of the Contractor to comply with applicable law, meet its performance requirements and other obligations under the agreement.

#### 7.21 Subcontractors

The Contractor may not use subcontractors other than pre-approved subcontractors without the City's consent. In no event shall any subcontract be awarded to any person debarred, suspended or disqualified from local, state or federal contracting for any services similar in scope of services contemplated herein.

### 7.22 Assignment

Any assignment of rights and interests, by either party, will require written consent from the other party.

#### 7.23 Amendment

This Agreement may be amended by mutual consent in writing.

## 7.24 Independent Contractor

Contractor is an independent contractor and not an employee or agent of the City, and shall retain the right to exercise full and exclusive control and supervision over its employees, their compensation, and their discharge except as otherwise provided in this Agreement. Contractor's employees shall not be considered employees of the City, and Contractor shall be solely responsible for all matters relating to the payment of employee taxes and insurance contributions. Contractor shall be fully responsible for its acts and those of its employees during the term of this Agreement. Nothing in this Agreement shall be construed as creating a partnership, agency, joint venture, or other similar relationship with the City, and Contractor shall conduct all its work in its own name and not in the name of or as agent for the City.

### 7.25 Equal Employment Opportunity

Contractor agrees that in the performance of the services in this Agreement, it will not discriminate in its hiring, employment, and contracting practices with reference to age, sex race, color, religion, national origin, handicap or disability. Contractor shall fully comply with all applicable local, state, and federal laws.

### 7.26 Right to Inspect

The City shall, at all reasonable times, have access to and the right to inspect, audit, examine, and copy all such books, records, and other documents of Contractor for the purpose of ensuring compliance with the terms of this Agreement for the current fiscal year plus five years.

### 7.27 Severability

If any section, subsection, sentence, clause, phrase, or portion of this Agreement is, for any reason, held invalid or unconstitutional by any court of competent jurisdiction, such portion shall be deemed a separate, distinct and independent provision and such holding shall not affect the validity of the remaining portions of this Agreement, except as provided for in Chapter 25 of the Greensboro Code of Ordinance.

#### 7.28 Public Records

This Agreement is a "public record" and shall be subject to public disclosure consistent with Chapter 132 of the North Carolina General Statutes. Pursuant to the North Carolina Public Records Act, trade secrets or confidential information as defined by the North Carolina Public Records Act that are identified as such prior to disclosure to the City is not public information and will not be released to the public by the City. Contractor must claim any applicable exemptions to disclosure provided by law at the time the information, document, recording, photograph, electronic data-processing record, or any other type of information that may constitute a public record under Chapter 132 of the North Carolina General Statutes is given or transmitted to the City or in any other way received by the City. Contractor must identify materials to be protected by placing the materials in a separate, sealed envelope appropriately marked as CONFIDENTIAL INFORMATION – CITY REVIEW ONLY and must state the reasons why such exclusion from public disclosure is necessary and legal.

The City will notify Contractor of any public records request for the information or materials Contractor has marked as CONFIDENTIAL, and if Contractor objects to the City disclosing any of the records responsive to the request, Contractor will notify the City in writing within forty-eight (48) hours. If so notified, the City will not disclose the records until ordered to do so by a court of competent jurisdiction, if and only if, the Contractor immediately enters an appearance as a party in- interest and defend the City in any claim, suit, mediation, litigation, or arbitration proceeding concerning the release of the records to which the Contractor objected. Contractor agrees to indemnify, save harmless, and pay any and all attorney's fees incurred by the City, and any attorney's fees the City is ordered to pay to any person(s) or organization(s) as a result of Contractor's objection to the release of these records. Contractor will also indemnify, save harmless, and pay any and all claims for damages, court costs, or other fees the City incurs as a result of Contractor's objection to the release of the records requested pursuant to the North Carolina Public Records Act.

## 7.29 Drug-Free Workplace

A drug-free workplace is required of proposers. Proposers must include in their proposal responses an executed Drug-Free Workplace certification form, located in Section 4 of this RFP.

#### 7.30 Conflict of Interest

 All proposers must comply with the City's Conflict of Interest Policy which is included below in its entirety:

#### CITY OF GREENSBORO CONFLICT OF INTEREST POLICY

#### 1.0 POLICY

It is the policy of the City of Greensboro to prohibit its officers, employees, or agents from participating in the selection, award, or administration of any contract where a conflict of interest is involved or may exist, whether real or apparent.

#### 2.0 PURPOSE

It is essential for the City of Greensboro's officers, employees, and agents to remain free from all conflicts of interest, whether real or apparent, in order for the City to maintain the public trust of its citizens. Additionally, Section 4.131 of the City Charter and North Carolina State law prohibits City officers, employees and agents from voting upon or otherwise participating in the selection, award, or administration of contracts in which they have a direct or indirect financial interest.

As a condition of receiving federal and state grant funds, the City is required to have a Conflict of Interest policy that specifies certain conditions that necessitates a finding that a conflict of interest exists. This policy addresses these concerns and complies with all applicable federal and state conflict of interest laws.

#### 3.0 SCOPE

This policy applies to all City officers, employees, or agents as well as sub-grantees or sub-recipients of any federal or state funds received from the City. No officer, employee or agent of the City, and no sub-grantee or sub-recipient of any federal or state funds from the City shall participate in the selection or in the award or administration of a contract supported by federal, state, or city funds if a conflict of interest, real or apparent, would be involved. Such a conflict of interest would arise when any of the following persons or entities has a financial or other interest in the firm selected for the award:

- (i) The employee, officer, agent,
- (ii) Any member of his immediate family,
- (iii) His or her partner, or
- (iv) An organization which employs, or is about to employ, anyone listed in (i) through (iii) above.

The grantee's or sub-grantee's officers, employees or agents will not solicit or accept gratuities, favors or anything of monetary value from contractors, potential contractors, or parties to sub-agreements except as may be allowed in the City's Gift Policy, B-20.

#### 4.0 DEFINITIONS

- 4.1 Officer An individual who is elected to or appointed to serve or represent the City of Greensboro, other than an employee or independent contractor of the City.
- 4.2 Employee Those individuals who are employed at will by the City of Greensboro for remuneration, whether full time or part time, benefited or non-benefited, and are charged with implementing City policies and City Council goals and objectives.
- 4.3 Agent Those individuals or companies who are authorized to act on behalf of the City and who provide services or products, whether contractual or not.

#### 5.0 ORGANIZATIONAL RULES

5.1 In order for the City to maintain the public trust of the citizens it serves, it is essential for the officers, employees, and agents of the City of Greensboro to remain free from all conflicts of interest, whether real or apparent.

#### 6.0 PROCEDURES

6.1 If any officer, employee, or agent of the City has a potential conflict of interest in the selection, award, or administration of any contract supported by federal, state, or city funds in violation of this policy or has knowledge that another officer, employee, or agent of the City has a potential conflict of interest in the selection, award, or administration of any contract supported by federal, state, or city funds in violation of this policy, that person is required to report to their immediate supervisor or other management official in their reporting relationship all of the facts and circumstances concerning the conflict in as much detail as possible. This report should identify (i) the party or parties involved, (ii) the contract involved (iii) the nature of the conflict, and (iv) any other relevant facts and circumstances concerning the conflict.

If any officer, employee, or agent of a sub-grantee or sub-recipient of any federal, state, or city funds has a potential conflict of interest in the selection, award, or administration of any contract supported by federal, state, or city funds in violation of this policy or has knowledge that another officer, employee, or agent of a sub-grantee or sub-recipient of any federal, state, or city funds has a potential conflict of interest in the selection, award, or administration of any contract supported by federal, state, or city funds in violation of this policy, that person is required to report to their immediate supervisor or other management official in their reporting relationship and the City's contact person for that particular grant all of the facts and circumstances concerning the conflict in as much detail as possible. This report should identify (i) the party or parties involved, (ii) the contract involved, (iii) the nature of the conflict, and (iv) any other relevant facts and circumstances concerning the conflict.